

# Public Safety Funding Overview

Public Safety Subcommittee  
August 2020

# Agenda of Topics Covered

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Public Safety Budget Overview



State Funding for Law Enforcement



Department of State Police Budget Overview



Department of Criminal Justice Services Budget Overview



2020 Budget Actions and Unallotments

# Public Safety Budget Overview

# Public Safety & Homeland Security Agencies



- **Public Safety GF appropriation represents 9.3% of the total GF budget in FY 2021** (Public Safety was 10.6% of total GF budget in 2011).
- **\$31.5 million unallotted for FY 2021 and \$43.0 million unallotted for FY 2022 in Chapter 1289** due to anticipated revenue reductions related to COVID-19.

# Public Safety Agency Budget Overview

FY 2021	Funding (\$ in millions)		Authorized Positions	10-Yr GF Budget Growth
	GF	NGF	Total	% Annual Average
Dept. of Corrections (DOC)	\$1,321.2	\$70.4	12,564	3.4%
Dept. of State Police (VSP)	325.6	70.1	3,059	4.8%
Dept. of Criminal Justice Services (DCJS)	262.2	104.4	137	2.6%
Dept. of Juvenile Justice (DJJ)	221.8	10.5	2,173	1.8%
Dept. of Forensic Science (DFS)	53.0	2.4	331	5.5%
Dept. of Emergency Management (VDEM)	11.5	82.2	179	16.6%
Dept. of Fire Programs (DFP)	2.6	44.4	79	1.5%
Virginia Parole Board	2.3	0.1	12	23.7%
Sec. of Public Safety & Homeland Security	1.2	0.6	9	12.4%
Commonwealth's Attorneys' Services Council	0.7	1.6	7	1.6%
Alcoholic Beverage Control Authority (ABC)	0	838.0	1,454	5.8%
<b>Total</b>	<b>\$2,201.9</b>	<b>\$1,224.7</b>	<b>20,004</b>	<b>7.2%</b>

# State Funding for Law Enforcement

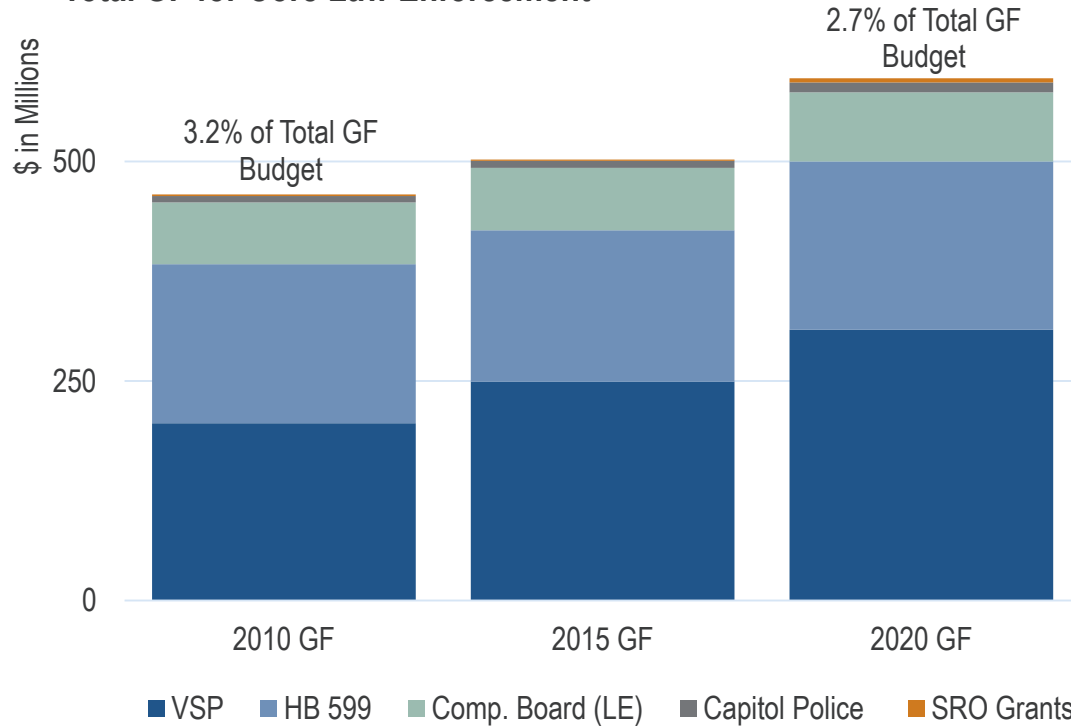
# State Budget Includes Support for State and Local Law Enforcement

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- \$594.7 million GF in FY 2020 budgeted for law enforcement agencies - State Police, sheriff's deputies, aid to localities with police departments, Capitol Police, and School Resource Officers.
- 19,393 law enforcement officers in 2019, 83% employed by localities.
- State sets standards for training and certification, but hiring and training are largely decentralized.
- Virginia State Police coordinate data collection for standardized reporting required by state law and to the FBI.

# State Funding for Core Law Enforcement Agencies

Total GF for Core Law Enforcement\*



- State School Resource Officer (SRO) grant funding increased in 2018.
  - According to a Department of Criminal Justice Services survey, **10% of localities with SROs used state funding** to pay for them (remainder use combination of local law enforcement and school division funds).
- State funding for local agencies is supplemented by local funding (not shown in the chart).

\* Does not include funding for additional law enforcement officers in other agencies whose core mission is not law enforcement.



# HB 599 Funding for Police Departments

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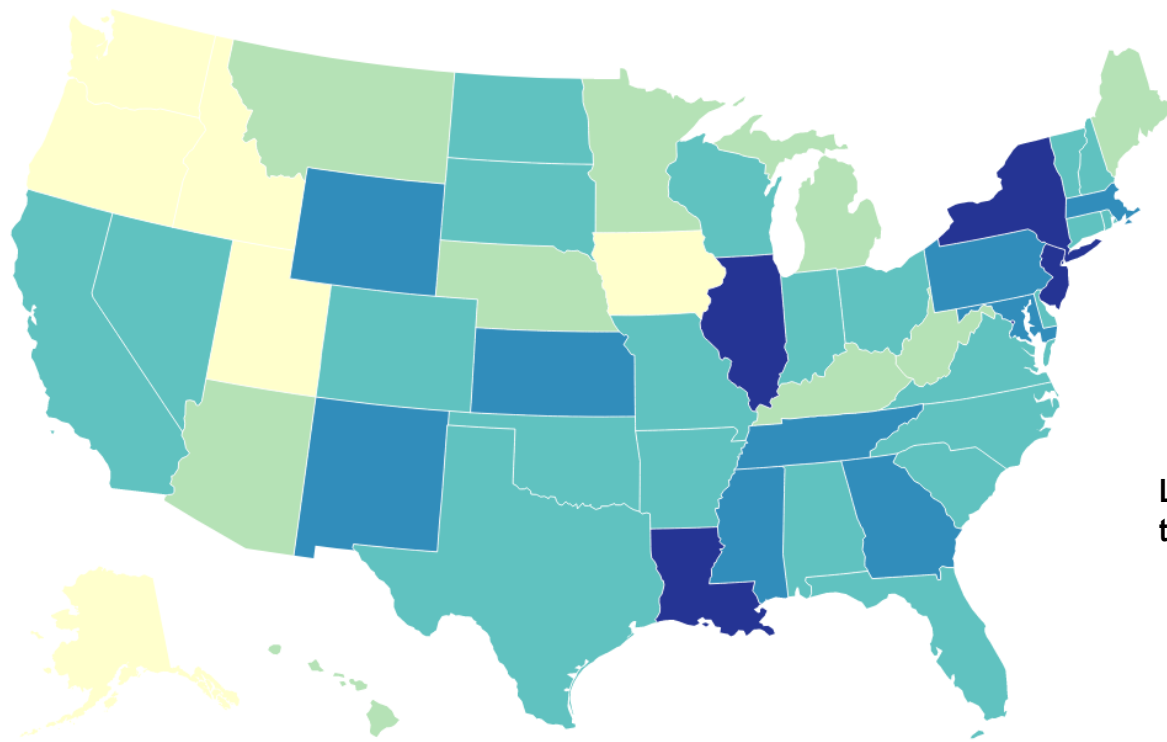
- \$200.4 million GF in FY 2021 appropriated for distribution by Department of Criminal Justice Services to 175 localities with qualifying police departments.
- **\$191.7 million GF is available for FY 2021** barring further action to reallocate appropriation (\$8.6 million GF is unallotted for FY 2021).
- In FY 2019, 38 cities, 128 towns, and 9 counties (Albemarle, Arlington, Chesterfield, Fairfax, Henrico, James City, Prince George, Prince William, and Roanoke) received HB 599 funds.
- Original distribution based on a combination of population, crime rate, and welfare caseloads; however, **distribution proportions have been constant since 2006.**
  - Code specifies annual HB 599 funding increase shall be proportional to the anticipated change in GF revenues each year; however, Appropriation Act can override.
- In FY 2019, **HB 599 supported 9.6% of recipient localities' public safety funding** (includes other public safety functions in addition to general law enforcement), on average.

# Compensation Board Funding for Sheriffs' Deputies

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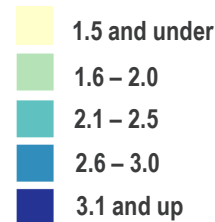
- Funding for sheriffs' and law enforcement deputies is provided through the Compensation Board.
- Staffing methodology and workload criteria developed by the Virginia Sheriffs' Association (VSA) to determine the appropriate level of Compensation Board-funded positions.
  - Allocation based on population of **one deputy per 1,500 population, subject to appropriation by the General Assembly.**
- \$200.7 million GF in FY 2020-22 biennium for sheriffs' offices with primary law enforcement authority (13.7% of total \$1.46 billion Compensation Board funding).
- State funding for personnel and operations may be supplemented by localities.

# Virginia Law Enforcement Officer Staffing is Consistent with National Average



- Virginia has 2.3 law enforcement officers per 1,000 people.
- National average of law enforcement officers to population – 2.4 per 1,000 people.

## Law Enforcement Officers to 1,000 people



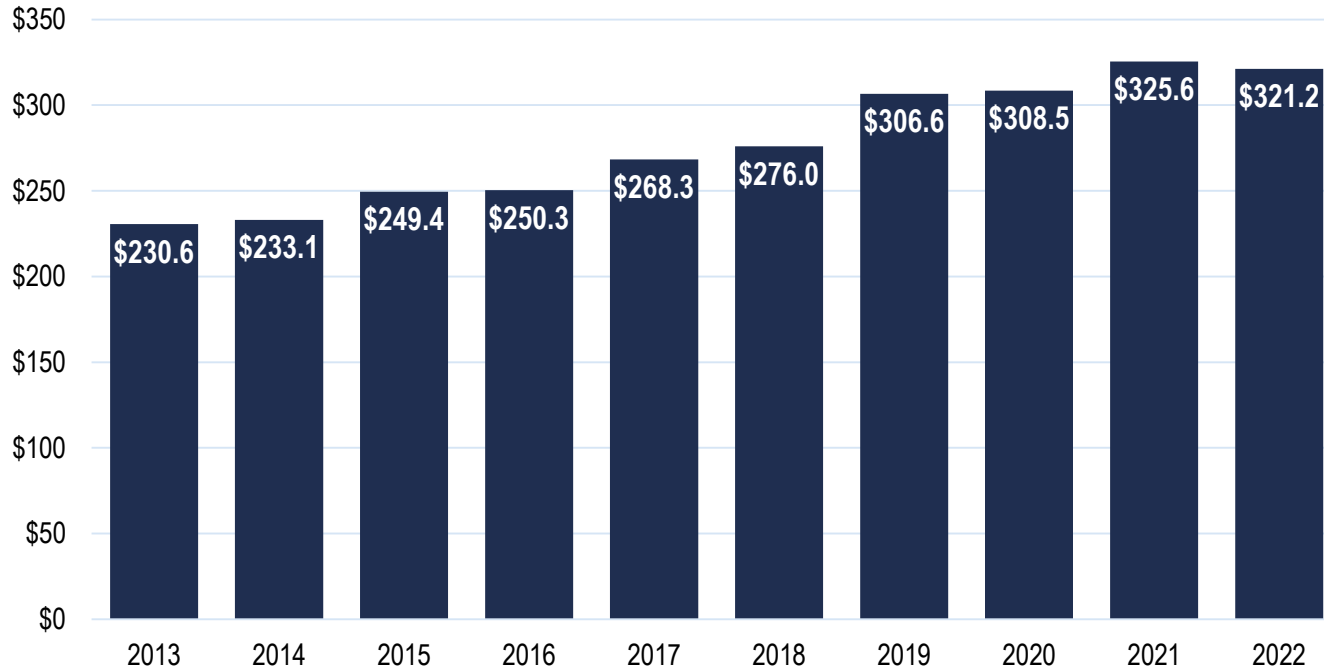
Source: Staff analysis of FBI Uniform Crime Report 2018 data.

# Department of State Police Budget Overview

# Virginia State Police GF Budget is \$325.6 million in FY 2021

## VSP GF Appropriations 2013-2022 (Average Annual growth rate: 4.8%)

\$ in Millions



- 1,944 Sworn officers; 737 full-time civilian employees.
- Budget increases in recent years have included:
  - Compensation actions for all state employees plus targeted actions to address retention issues,
  - Community Policing Act,
  - Special operations teams, and
  - Helicopter replacement.

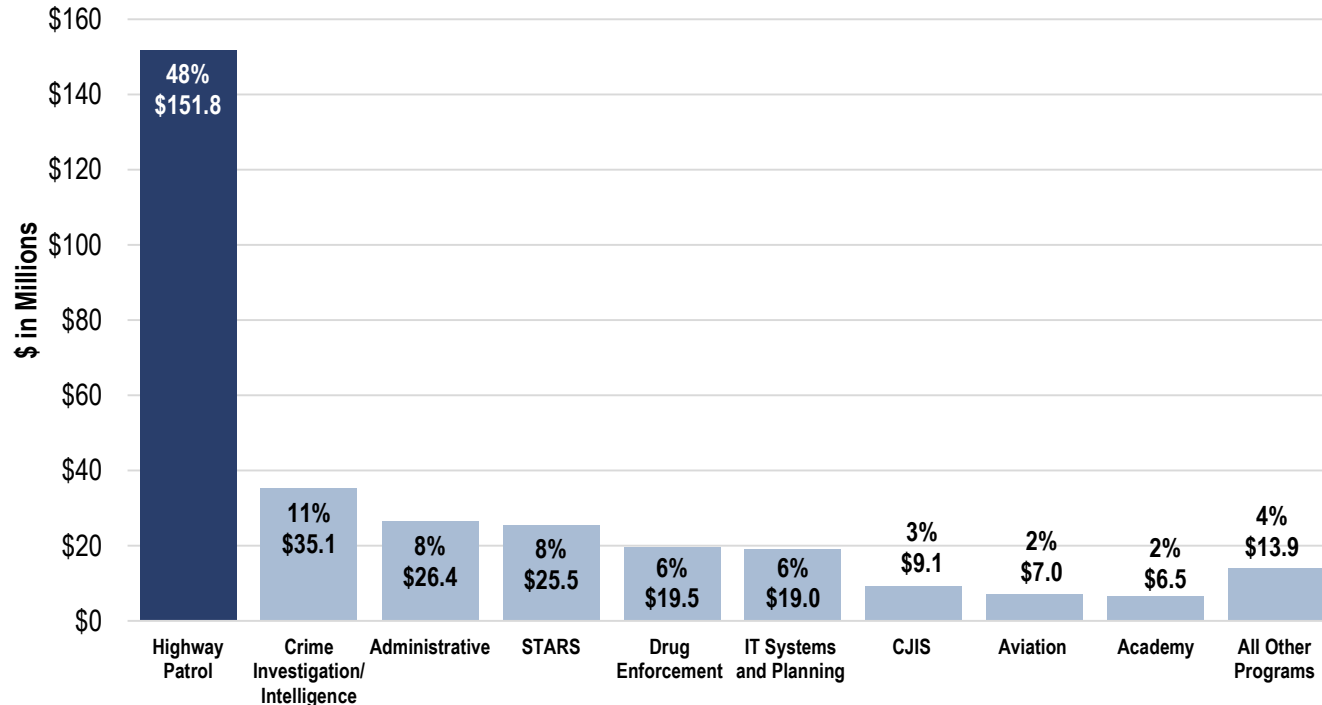
# State Police has Coordinating Functions in Addition to General Law Enforcement

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- **Law Enforcement/Highway Patrol** – 64,000 miles of interstate and state roads; tactical capabilities.
- **Statewide Agencies Radio System (STARS)** – Interoperable radio network with 21 user agencies and about 5,900 users.
- **Criminal Investigations/Intelligence** – Provides aid to other jurisdictions in investigating organized crime, terrorism, multi-jurisdictional crimes; matters referred by Governor.
- **Criminal Justice Information Systems (CJIS)**
  - Maintain central criminal records database for law enforcement use;
  - Uniform crime statistics reporting to FBI;
  - Annual Crime Report; and
  - Firearms/Background Checks (Universal gun background checks now required).
- **Aviation** – Medical evacuation (Medflight), search and rescue, and law enforcement.
- **Other programs** – Vehicle safety inspections, Sex Offender Registry, Help Eliminate Auto Theft Program, and Insurance Fraud Program (funded by NGF revenues).

# State Police Budget is Spread Across Numerous Functions

48% of FY 2020 GF budget spent on highway patrol.



- Highway patrol is the largest category of spending, but other programs include Criminal Investigations, and STARS.
- Criminal Justice Information Systems (CJIS) provides coordinating and data tracking functions.
- Gun Background checks were increased in 2020 session.
- Expungements.
- Centralized reporting on crime data and other statistics to FBI.

# State Police Collects Law Enforcement Data Based on Statute



- Annual *Crime in Virginia* Report includes crime and arrest statistics, officer-involved shootings, and statistics on law enforcement and civilian employees of law enforcement agencies.
- Data is reported to legislature and on the web for general public use, as well as to the FBI for its national data project.
- Central Criminal Records Exchange is central state repository for criminal history.
  - Used for law enforcement, background checks, etc.



# Department of Criminal Justice Services Budget Overview

# Department of Criminal Justice Services Program Overview

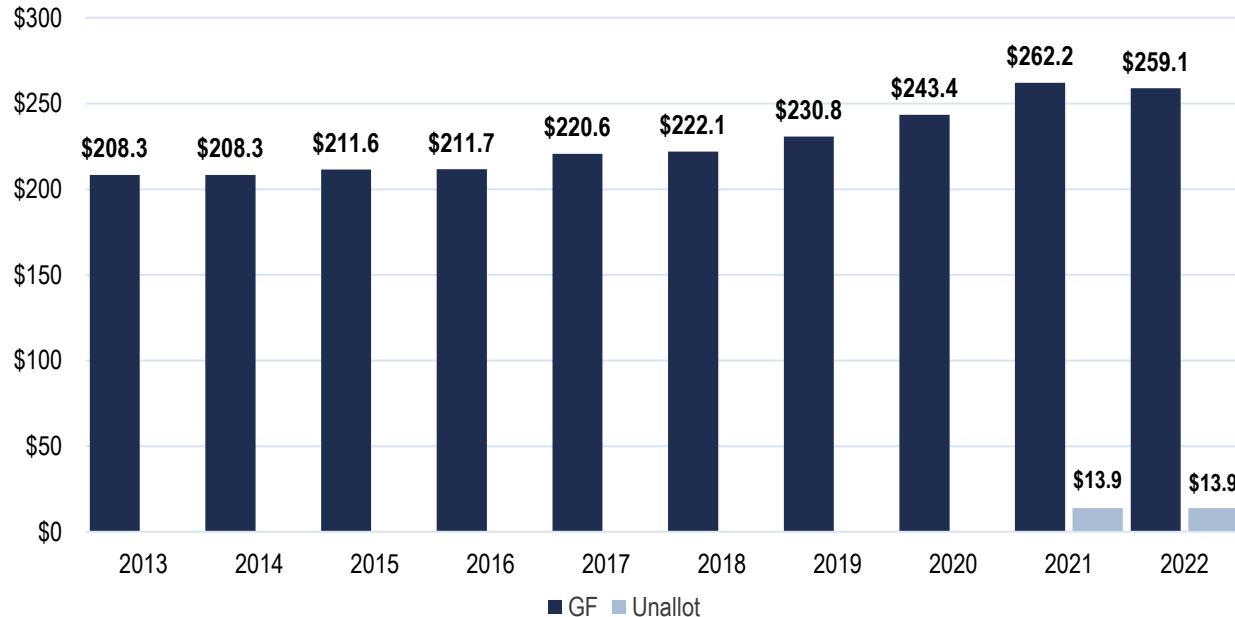
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- **Law Enforcement Certification** – sets compulsory minimum training standards for law enforcement certification in Virginia.
  - Certification of **criminal justice training academies** in Virginia. GF funding supports partial funding for 11 regional training academies.
- **Aid to Localities with Police Departments** (HB 599) – \$200.4 million GF per year (\$191.7 million allotted for FY 2021) is distributed to 175 localities with qualifying police departments.
- **School Safety** – \$4.7 million GF per year in grants for school resource officer (SRO) salaries, as well as technical assistance to school personnel, threat assessment team support, SRO certification training, active shooter training, and school climate survey.
- **Jail Mental Health** – \$2.5 million GF per year for grants to local jails for pilot programs to serve mentally ill inmates.
- **Local Pretrial/Probation** - \$27.7 million GF per year (\$25.4 million GF allotted).
  - Expanded in 2020 session to cover 33 localities without local pretrial and probation programs. (Expansion funding of \$2.3 million GF per year is unallotted).

# Department of Criminal Justice Services GF Budget is \$262.2 million in FY 2021

## Department of Criminal Justice GF Appropriations 2013-2022 (Average Annual Growth Rate: 2.6%)

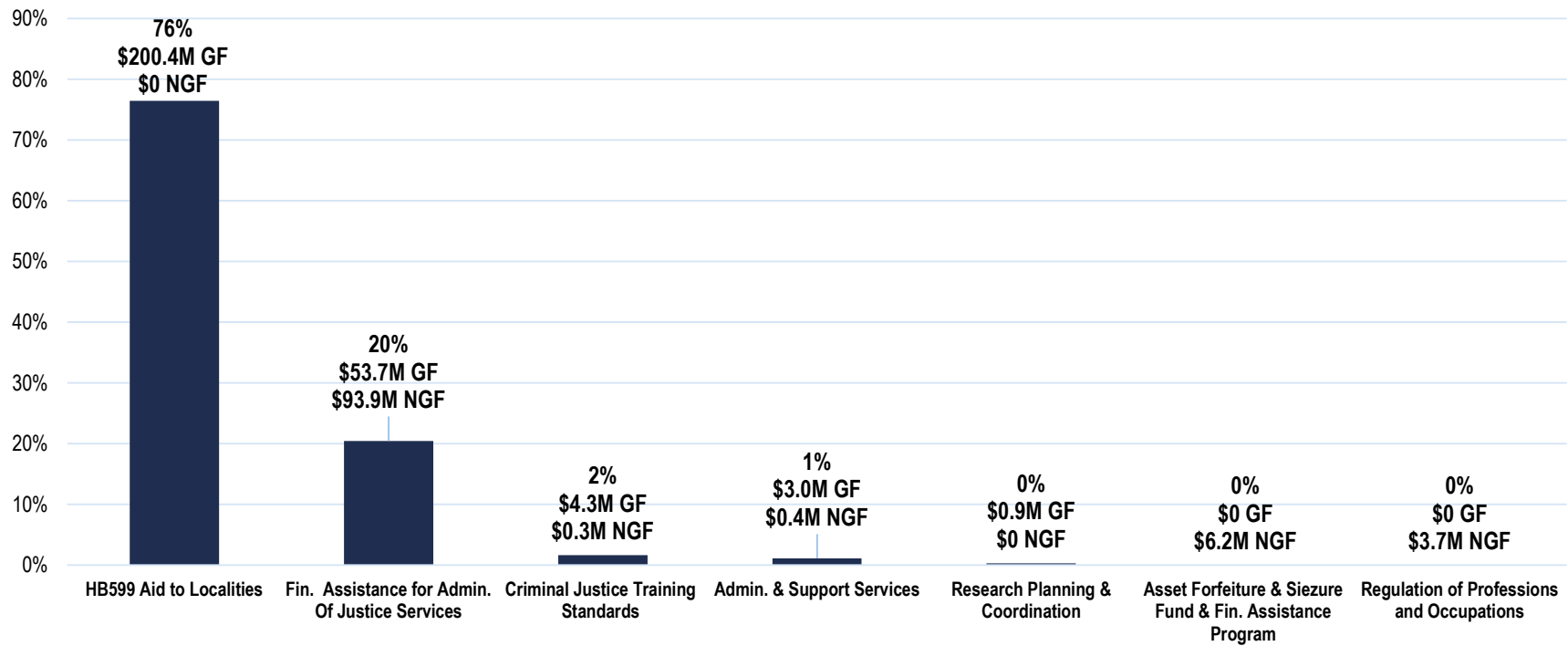
Dollars in Millions



- 96% of the funding is in programs intended for **pass-through grants to other organizations**, including:
  - Aid to localities with police departments (HB 599), and
  - Local pretrial and probation grants.
- \$13.9M GF is unallotted in each year for FY2021 and FY2022.

# Department of Criminal Justice Services Budget by Program

DCJS Programs FY 2021 GF % of total (Total = \$262.2 million GF)

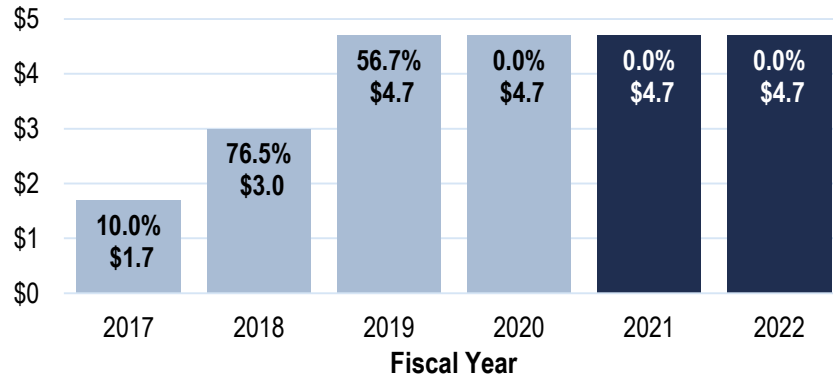


# Department of Criminal Justice Services Provides School Resource Officer Grants

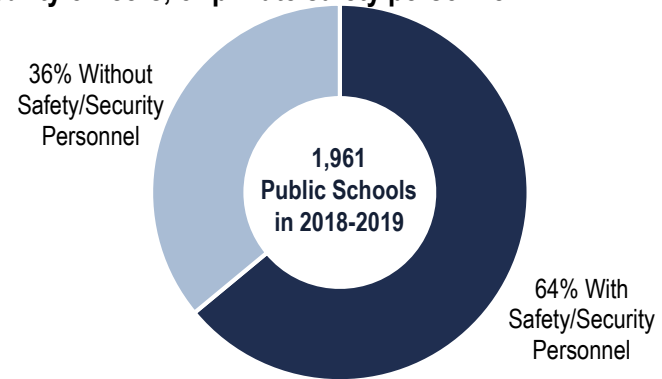
- \$4.7 million GF per year for grants for local school resource officer salaries.
  - General Assembly increased funding in FY 2018 and FY 2019 in response to school safety concerns.
  - 10% of schools with school resource officers reported using state funds to pay for those positions (remainder funded locally).
  - Local match based on the composite index of local ability to pay.

School Resource Officer grant funding increased in FY18 and FY19 to \$4.7 million GF per year.

Dollars in Millions



In 2018-2019, 64% of all public schools reported having either school resource officers, school security officers, or private safety personnel.



Source: DCJS, Virginia School and Division Safety Survey Results, 2019.

# Budget Language Requires the Department to Review Law Enforcement Training Standards

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- Chapter 1289 requires the Department to **review all compulsory minimum training standards applicable to law-enforcement officers** and update as needed by July 2022.
  - DCJS shall ensure training standards appropriately educate officers in **the areas of mental health, community policing, and serving individuals who are disabled;** and
  - Where appropriate, include consideration of, but not be limited to, the recommendations of the President's Task Force on 21st Century Policing.

## 6 Pillars of 21<sup>st</sup> Century Policing (President's Task Force on 21st Century Policing - 2015)

Building Trust  
& Legitimacy

Policy &  
Oversight

Technology

Community  
Policing &  
Crime  
Reduction

Training &  
Education

Officer Safety  
& Wellness

# 2020 Budget Actions and Unallotments

# Chapter 1289 Actions for Public Safety & Homeland Security

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- **Chapter 1289 Actions:**

- Net increase of **\$332.2 million GF** over the biennium above Chapter 854, including:
  - \$205.3 million GF for base budget adjustments (majority attributed to adjustments for salary increases provided in Chapter 854).
  - \$27.6 million GF for hepatitis C treatment for Department of Corrections inmates.
  - \$9.5 million GF for inmate healthcare cost increases.
- Total of **\$74.5 million new funding unallotted** due to anticipated revenue reductions.
- Includes language to allow the Director of the Department of Corrections to discharge certain prisoners from incarceration during the COVID-19 pandemic.



# Department of Corrections

GF Actions for the 2020-22 Biennium (\$ in millions)	Chapter 1289	Unallotted
Expand Hepatitis C Treatment for Inmates	\$27.6	
Correctional Officers Compensation	14.7	✓
Pilots with UVA and VCU Health Systems for Inmate Medical Care	9.6	✓
Electronic Health Records System	14.9	✓
Offender Medical Costs	9.5	
Medical Services Delivery Study	0.5	✓
Operating Funds for Lawrenceville Correctional Center	2.0	✓
Board of Corrections Jail Investigators (Two Positions)	0.4	✓
Woodrum Impact of Legislation	1.0	
Evaluate Options for DOC Management of Lawrenceville	Lang.	
Evaluate Program Options for Restrictive Housing	Lang.	
Review of Hepatitis C Treatment Subscription Models	Lang.	
Authority for DOC Director to Discharge Certain Prisoners from Incarceration	Lang.	
<b>Total:</b>	<b>\$80.2</b>	<b>\$42.1</b>

# Department of State Police

GF Actions for the 2020-22 Biennium (\$ in millions)	Chapter 1289	Unallotted
Community Policing Act	\$6.0	
Funding for Various Proposed Legislation (10 FTEs) related to firearms legislation and background checks legislation.	3.6	
Offset E-Summons Revenue	(0.5)	
Cold Case Searchable Database	0.1	
Record Sealing / Expungement Legislation	0.1	✓
Vehicle Safety Inspection (Three Positions)	NGF	
<b>Total:</b>	<b>\$9.3</b>	<b>\$0.1</b>

# Department of Criminal Justice Services

GF Actions for the 2020-22 Biennium (\$ in millions)	Chapter 1289	Unallotted
“HB 599” Funding (Aid to Localities w/ Police Departments)	\$17.3	✓
Local Pretrial and Probation Expansion Funding	4.6	✓
Hate Crime Security Grant Funding	3.0	✓
Violence Intervention and Prevention Fund	2.8	
Pre-release and Post-incarceration Services (PAPIS)	2.0	✓
Red Flag Law Training Coordinator and Grant Funds	0.7	
Youth and Gang Violence Prevention Grants	0.2	
SB 373 - SAFE Coordinator	0.3	
Immigration Legal Social Services Grant Funding (Ayuda)	0.5	✓
Post Critical Incident Support for Law Enforcement	0.4	✓
SB 723 - Bail Pilot Project	Lang.	
School Resource Officer Data Collection	0.3	
<b>Total:</b>	<b>\$32.1</b>	<b>\$27.8</b>

# Other Public Safety Agencies

GF Actions for the 2020-22 Biennium (\$ in millions)	Chapter 1289	Unallotted
<b>Secretary:</b> Continue Body Worn Camera & Sex Offender Workgroups	Lang.	
<b>Secretary:</b> Base Funding for Public Safety App Study	\$(0.05)	
<b>VDEM:</b> VGIN and E-911 Transfer from VITA (NGF)	NGF	
<b>VDEM:</b> Emergency Shelter Upgrade Assistance Fund	2.5	
<b>VDEM:</b> Cloud Storage	2.5	✓
<b>VDEM:</b> Transfer Shelter Coordinator Position to Department of Social Services	(0.2)	
<b>ABC Authority:</b> Net Profits Transfer Increase to General Fund (\$13.6 million)	Transfer	
<b>DJJ:</b> Information Technology Savings	(1.0)	
<b>DFP:</b> Accounting Position (partially funded by NGF)	0.4	✓
<b>DFS:</b> IT Analyst Positions	0.4	✓
<b>DFS:</b> Laboratory Equipment Maintenance	0.6	✓
<b>Parole Board:</b> Release Planning Coordinator & Pardon Investigators (part-time)	0.4	✓
<b>Parole Board:</b> Geriatric Release Support Position (part-time)	0.04	✓
<b>Total:</b>	<b>\$5.6</b>	<b>\$4.5</b>

# Appendix

# Majority of Local Public Safety Funding Comes from Local Sources

Locality Grouping	FY 2019 Spending (\$ in Millions)	% State Share*	Per Capita Spending	Range of Per Capita Spending
All Counties	\$1,083.3	13.1%	\$185	\$59 - \$346
All Cities	753.3	12.2	299	207 - 619
All Towns**	119.3	5.9	332	131 - 795
Large Cities ( > 100,000)	513.4	12.1	294	219 - 416
Large Counties (> 100,000)	757.5	7.9	221	153 - 346
Smaller Cities (< 100,000)	239.9	12.4	310	206 - 619
Smaller Counties (< 100,000)	325.8	24.5	134	59 - 326
<b>Total All Localities</b>	<b>\$1,955.9</b>	<b>12.5%</b>	<b>\$224</b>	<b>\$59 - \$795</b>

\* Reflects percentage of state share of all public safety expenditures through state categorical aid.

\*\* Includes towns with a population of 3,500 or more or that have a separate school system.

Source: APA Comparative Reports. Excludes localities that did not report data to the APA (Cities of Hopewell, Norton, Petersburg; Counties of Lee, Prince Edward, Wise).